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EDITORIAL ANALYSIS

Plastic Money, Literally: The RBI Weighs Polymer Banknotes

 THE HINDU

22 July 2026

ECONOMY

GS3

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GS3

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THE LIFT LINE

Even in the age of UPI, India still prints and handles vast quantities of cash. If notes must exist, they should last longer, stay cleaner and be harder to fake, and that is the quiet case for switching from paper to plastic.

WHY THIS EDITORIAL MATTERS FOR YOUR EXAM

The Reserve Bank of India's move to explore **polymer banknotes** looks technical but touches core GS3 economy themes: currency management, the cost of cash, counterfeit security, and the transition to a less-cash economy. It is the kind of specific, current, fact-rich topic that rewards a candidate who knows the institutional detail rather than generalities.

GS Paper 3: the Indian economy, monetary and currency management, and the trade-offs of a policy choice. For **Prelims**, hold the specifics: **polymer banknotes** are printed on **Biaxially Oriented Polypropylene (BOPP)**, a plastic film, instead of the usual cotton-based paper; the RBI is the sole authority to issue currency notes under the **Reserve Bank of India Act, 1934**, while the **one-rupee note** and all **coins** are issued by the Government of India (the Ministry of Finance); **Australia** was the first country to introduce full polymer banknotes, and countries such as **Canada** and the **United Kingdom** have since adopted them; polymer notes are more durable, stay cleaner and carry stronger anti-counterfeit features, but raise concerns of cost, recyclability and public acceptance; and the shift comes as **digital payments through UPI** reduce cash intensity. For **Mains**, the argument is that polymer notes can lower the cost and raise the security of cash even as digital payments grow, provided recyclability and acceptance are managed.

BACKGROUND AND CONTEXT

Every banknote has a life cycle: it is printed, circulated, soiled, withdrawn and destroyed, then reprinted. Paper notes in a hot, humid, high-volume economy like India wear out quickly, especially low-denomination notes that change hands constantly. Each replacement carries a printing, distribution and disposal cost borne ultimately by the exchequer.

Polymer notes attack that cost at its root. Because BOPP film resists moisture, dirt and tearing, a plastic note survives far longer than a paper one, so fewer notes are printed over time. The material also allows security features that are difficult to counterfeit, such as clear transparent windows, that paper cannot easily carry. This is why the RBI has periodically examined and trialled polymer notes for select denominations.

THE CORE ARGUMENT / ISSUE

Durability and the lifetime cost of cash

The economic logic is straightforward. A polymer note may cost more to produce per piece, but if it lasts several times longer than paper, the cost per year of circulation falls. Fewer reprints mean lower cumulative printing and logistics costs, and cleaner notes in circulation improve the everyday experience of using cash.

Security against counterfeiting

Counterfeiting imposes a hidden tax on an economy and undermines trust in the currency. Polymer substrates support transparent windows, complex holographic elements and tactile features that are far harder to replicate than the features on paper notes. Stronger security is a public good: it protects the ordinary user who cannot easily tell a fake from a genuine note.

The costs and doubts

CONSIDERATION	PAPER (COTTON) NOTES	POLYMER (BOPP) NOTES
Durability	Lower, wears quickly	Higher, lasts longer
Per-note production cost	Lower	Higher
Lifetime cost of circulation	Higher (frequent reprint)	Lower (fewer reprints)
Anti-counterfeit strength	Moderate	Higher (windows, holograms)
Recyclability and disposal	Established	Needs a dedicated plan
Public acceptance	Familiar	Needs adjustment

The open questions are real: higher upfront cost, the environmental challenge of recycling used plastic notes rather than adding to waste, and public familiarity, since users must adjust to a different feel and handling.

HOW TO THINK ABOUT THIS (ANALYTICAL FRAME)

Judge the policy on a cost-over-lifetime basis, not sticker price. Then layer three tests. **Security:** does it meaningfully raise the counterfeiting barrier? Yes. **Sustainability:** is there a credible recyclability plan so the switch does not trade a printing cost for an environmental one? This must be built in. **Relevance in a digital**

age: does printing better notes make sense when UPI is exploding? Yes, because cash remains large in absolute terms and in the rural and informal economy, so the residual cash must be cheaper and safer even as its share falls.

THE DIAGRAM IN WORDS

Paper note -> wears fast -> frequent reprint -> higher lifetime cost + easier to fake
 versus Polymer (BOPP) note -> durable, cleaner, secure window -> fewer reprints -> lower lifetime cost -> manage recyclability and acceptance

WAY FORWARD

- ① **Pilot before scaling.** Introduce polymer notes in a limited denomination and region, measure durability, counterfeiting and public response, then expand on evidence.
- ② **Build recyclability in from the start.** Pair the rollout with a dedicated plan to collect and recycle worn polymer notes, so environmental cost does not offset the savings.
- ③ **Communicate for acceptance.** Run public awareness on how to identify and handle polymer notes, protecting vulnerable and less-literate users from confusion and fraud.
- ④ **Situate it in the wider currency strategy.** Treat polymer notes as complementary to the UPI-led shift, cutting the cost of the cash that remains while digital payments carry the growing share.

PYQ LINKAGE AND PRACTICE

This connects to GS3 questions on currency, monetary management and the digital payments transition, and to the broader theme of technology in the financial system. UPSC values candidates who can discuss a concrete institutional decision, here an RBI currency choice, with its costs and trade-offs rather than in vague terms.

Practice question: “Even as digital payments expand, reforming the physical currency remains relevant.” Discuss the case for polymer banknotes in India, and the challenges the Reserve Bank must manage. (15 marks, 250 words)

Sources: The Hindu editorial page, Reserve Bank of India on currency management, RBI Act, 1934

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