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Food in the Fuel Tank: The OECD-FAO Outlook and the Biofuel Dilemma

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THE LIFT LINE

A decade ago, biofuels were meant to be the bridge to advanced fuels made from waste and grass, not grain. The OECD-FAO Agricultural Outlook 2026-2035 delivers an uncomfortable verdict: through 2035, the biofuel tank will still be filled largely with food, maize, sugarcane and vegetable oil, while the “second generation” alternative stays stalled.

WHY THIS EDITORIAL MATTERS FOR YOUR EXAM

This is a clean GS3 case connecting **renewable energy, agriculture, food security and environmental sustainability**, anchored to a fresh, citable report. India’s ambitious ethanol-blending programme makes the food-versus-fuel tension directly relevant to Indian policy, giving the topic both conceptual depth and applied specificity.

GS Paper 3: Cropping patterns, issues of buffer stocks and food security, and infrastructure and energy including alternative sources.

BACKGROUND AND CONTEXT

The **OECD-FAO Agricultural Outlook 2026-2035**, released on 29 June 2026, is the leading ten-year projection of global farm and food markets. Its biofuel chapter finds that **first-generation biofuels**, ethanol from maize, sugarcane, wheat and rice, and biodiesel from vegetable oils such as soybean, rapeseed and palm, will keep dominating through 2035.

The numbers are striking. Global ethanol production is projected to reach about **162.5 billion litres by 2035**, with **maize supplying 61 percent** of feedstock (<https://ujyari.com/vocab/feedstock/>), sugarcane 22 percent, molasses 5 percent and wheat 2 percent. Biomass-based diesel is projected at about 99.0 billion litres.

By 2035, biofuel production is projected to consume roughly **23 percent of total sugarcane output**, up from 14 percent in the base period. **The much-hoped-for cellulosic (second-generation) biofuels**, made from crop residue, grasses and waste, remain commercially marginal.

THE CORE ARGUMENT / ISSUE

The food-fuel tension is not disappearing

When maize supplies 61 percent of the world’s ethanol and nearly a quarter of sugarcane goes to fuel, biofuel demand competes directly with food and feed. That competition props up crop prices and diverts farmland and water toward fuel crops, a burden that falls hardest on food-importing and food-insecure nations.

The stalled promise of the next generation

The original bargain was that first-generation biofuels would be temporary, giving way to advanced fuels from non-food biomass. The Outlook’s implicit message is that this transition has not happened at scale: high costs, technology gaps and weak incentives have left cellulosic ethanol on the sidelines. The bridge has become the destination.

FEATURE	FIRST-GENERATION BIOFUEL	SECOND-GENERATION (CELLULOSIC)
Feedstock	Maize, sugarcane, vegetable oil, wheat	Crop residue, grasses, waste
Food competition	Direct, raises crop prices	Minimal, uses non-food biomass
Current status	Dominant through 2035	Commercially marginal
Land and water pressure	High	Low

India’s ethanol context

India’s Ethanol Blended Petrol programme, which reached the 20 percent (E20) blending milestone, relies heavily on sugarcane and increasingly on maize and surplus grain. This delivers **energy security** (<https://ujjyari.com/terms/energy-security/>) and farmer income, but it also raises the same questions the Outlook flags: diversion of food-and-feed crops, water-intensive cane cultivation, and the need to accelerate India’s own second-generation (2G) ethanol plants that use rice and wheat straw.

HOW TO THINK ABOUT THIS (ANALYTICAL FRAME)

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Weigh biofuels on a **triple ledger, not a single one**: energy security, farmer income, and food-and-environment cost. A policy that scores high on the first two can still fail the third if it diverts food crops, inflates prices and strains water. The sophisticated position is not “biofuels good” or “biofuels bad,” but “which feedstock, from which land, at what food and water cost.” Advanced, waste-based feedstocks are the way to keep the energy and income gains while dropping the food-security penalty.

THE DIAGRAM IN WORDS

Blending mandates + fuel demand -> demand for feedstock -> if first-generation (maize, cane, veg oil): competes with food + feed -> higher crop prices + land/water pressure + food-security risk. If second-generation (residue, grass, waste): energy gain without food competition -> but stays stalled on cost/tech. Policy fork: subsidise and scale 2G, or keep leaning on food crops.

WAY FORWARD

- ① **Accelerate second-generation biofuels.** Targeted incentives, viability funding and technology support to make cellulosic and residue-based ethanol commercially viable at scale.
- ② **Diversify feedstock away from food.** Prioritise crop residue, damaged grain, used cooking oil and non-food biomass over prime food and feed crops.
- ③ **Guard water and food security.** Monitor diversion of sugarcane and grain, and avoid mandates that outrun sustainable feedstock supply.
- ④ **Align blending targets with sustainability.** Set blending ambitions to the availability of non-food feedstock, not the other way round.

PYQ LINKAGE AND PRACTICE

UPSC has asked on the ethanol-blending programme and its implications, on food security and cropping patterns, and on alternative energy sources (GS3, various years). This editorial links those themes through a fresh, citable global report.

Practice question: “First-generation biofuels deliver energy security and farm income but at a food-security and environmental cost.” In light of the OECD-FAO Agricultural Outlook 2026-2035, examine this tension and suggest a sustainable path for India’s biofuel programme. (250 words, 15 marks)

Sources: *Down To Earth* (<https://www.downtoearth.org.in>)

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