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Parched Again: Why Bengaluru's Water Crisis Is a Failure of Urban Design, Not Rainfall

THE HINDU

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Parched Again: Why Bengaluru's Water Crisis Is a Failure of Urban Design, Not Rainfall

 The Hindu

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INTERVIEW ANGLE

"Bengaluru receives ~970 mm annual rainfall — more than Mumbai or Chennai, yet faces recurring water crises. Is India's urban water crisis fundamentally one of governance rather than scarcity?"

 Source: [Original editorial](#)
[The Hindu](#)

EDITORIAL SUMMARY

Bengaluru is once again facing an acute drinking-water crisis — but the roots are not climatic. The city receives adequate rainfall; the real crisis is one of governance failure: lakes encroached, groundwater mined, rainwater harvesting mandates ignored, and equitable distribution absent. Without demand-side management and lake protection, the summer shortage will recur annually, regardless of monsoon performance.

THE RECURRING HEADLINE

Every April-May, Bengaluru produces the same news cycle: water tankers queue outside gated societies; outer wards go 48-72 hours without piped supply; the BWSSB announces “rationing schedules”; private tanker prices double. By June, the monsoon arrives, and the story is filed away until the next summer.

This recurring pattern — now a decade old in its current acute form — suggests the problem is not episodic but structural.

THE SCALE OF BENGALURU'S WATER DEPENDENCE

The **Bangalore Water Supply & Sewerage Board (BWSSB)** sources water primarily from:

SOURCE	SHARE	DAILY CAPACITY
Cauvery (Stages I-V)	~80%	~1,450 MLD
TG Halli reservoir (Arkavathy basin)	~3-5%	~60 MLD (reduced from historic 140 MLD)
Groundwater (borewells)	~10-12% (during summer, much higher)	Variable
Lake-based augmentation	Nominal	Negligible

The **Cauvery dependence** carries three specific risks:

- ❶ **Hydrological** — Cauvery basin rainfall has been volatile; 2023 and 2024 monsoons were sub-normal
- ❷ **Political** — Every water crisis reignites Karnataka-Tamil Nadu tensions, with the **Cauvery Water Management Authority (CWMA)** and **Cauvery Water Disputes Tribunal Award (2018 Supreme Court modification)** setting sharing formulae that leave little room for flexibility
- ❸ **Energy** — Water is lifted ~500 metres over 100+ km. Pumping consumes ~75% of BWSSB's electricity bill. Carbon footprint per litre is among the highest for any major Indian city

THE VANISHING LAKES — A SELF-INFLICTED WOUND

Bengaluru historically had an interconnected network of **1,500+ lakes and tanks**, built over centuries under the **Kadamba, Hoysala, Vijayanagar, and Wodeyar** dynasties. These tanks functioned as:

- Flood control (catching monsoon runoff)
- Groundwater recharge (percolation ponds)
- Water supply (drinking + irrigation)
- Microclimate regulation (urban cooling)

By the 1970s, this network was largely intact. By 2024:

- **~200 lakes** remain functional (13-15% of original)
- **~180 lakes** fully encroached — now roads, residential complexes, or bus depots
- **~400 lakes** partially encroached and polluted
- **Remaining lakes** suffer eutrophication (sewage inflow), foam events (Bellandur, Varthur famously burn due to chemical pollution)

Regulatory Failures

The **Karnataka Lake Conservation and Development Authority (KLCDA)** was established in 2014 — too late for most encroachments. The **Environment Protection Act 1986** technically protects water bodies, but enforcement depends on municipal action. BBMP (Bruhat Bengaluru Mahanagara Palike) has repeatedly been censured by the NGT for illegal building approvals near lakes.

THE RAINWATER HARVESTING MYTH

In 2009, BBMP amended its bye-laws to mandate rainwater harvesting (RWH) for all new buildings above 2,400 sq ft on plots above 40x60 ft. As of 2024, **over 60,000 buildings** fall under this mandate.

Independent studies (IISc, ATREE, Citizen Matters investigations) estimate **actual functional compliance at ~20%** — the rest have:

- No RWH structure at all
- Structures that were built and then disconnected
- Structures with maintenance failures (filter clogged, sump damaged)
- Structures legally compliant on paper but non-functional

The mandate exists; compliance monitoring doesn't. This is a pattern across Indian urban water policy — well-written rules, under-resourced enforcement.

THE EQUITY DIMENSION

Water distribution in Bengaluru maps onto income geography. **Central Business District, South Bengaluru (Jayanagar, Basavanagudi), older eastern suburbs** — relatively secure supply. **Peripheral wards annexed to BBMP post-2007 (Whitefield, Bellandur, Electronic City periphery)** — chronic shortage, reliant on private tankers.

The **per capita consumption gap**:

- Premium neighbourhoods: **150-200 LPCD** (litres per capita per day)
- Middle-income: 90-120 LPCD
- Peri-urban / slum: **30-60 LPCD**
- WHO minimum for dignified living: 100 LPCD

Water is the most visible infrastructure inequity in India's most-famously—"Silicon Valley" city.

THE MEKEDATU OPTION — CONTESTED

The proposed **Mekedatu Dam** across the Cauvery at the Karnataka-Tamil Nadu border would store 67 TMC of water for Bengaluru’s drinking needs. Status:

- **Karnataka’s position:** Drinking water use is protected under the Cauvery Tribunal Award; Mekedatu is essential for Bengaluru’s survival
- **Tamil Nadu’s position:** Any impoundment threatens downstream flow; SC reserves must be accessed from existing Karnataka reservoirs
- **SC status (2024):** Matter pending; CWMA directed to prepare a feasibility study

Mekedatu is the long-term “new source” that would reduce Bengaluru’s **vulnerability**. But even if approved immediately, construction + commissioning would take 8-12 years. It cannot address the 2026 or 2027 summer.

WHAT ACTUALLY WORKS — THE 80/20 SOLUTIONS

International experience suggests the high-impact interventions are not mega-projects but aggregations of smaller fixes:

INTERVENTION	COST	TIME	IMPACT
RWH compliance enforcement (with dashboards)	Low	6-12 months	15-20% demand reduction
Sewage treatment for reuse (non-potable)	Medium	2-3 years	30% freshwater savings
Lake restoration (existing 200)	Medium-high	3-5 years	200+ MLD groundwater recharge
Leakage reduction (UFW: Unaccounted-For Water)	Low-medium	2 years	Bengaluru’s UFW is ~40%; reducing to 20% saves ~300 MLD
Tiered pricing (high users pay more)	Administrative	6 months	Behaviour change
Mekedatu Dam	Very high	8-12 years	~500 MLD

The lesson: operational improvements + lake restoration + RWH enforcement + leakage reduction can collectively deliver more water than Mekedatu, at a fraction of the cost, in a fraction of the time.

WHY WON'T THIS HAPPEN?

Because the political economy rewards supply expansion over demand management:

- **Mega-projects** (dams, pipelines) are visible, have ribbon-cutting moments, create construction contracts, and allow elected officials to claim credit
- **Demand management** (RWH enforcement, leakage reduction, price reform) is invisible, technical, and politically costly (raising water prices loses votes)

Bengaluru's water crisis will not end until this political calculus changes — which requires civic pressure, media accountability, and **judicial activism** on lake protection. The parched summers will keep returning until the city's governance changes.

UPSC RELEVANCE

PAPER	ANGLE
GS1 — Geography	Urban water cycle; cities and water; monsoon dependence
GS2 — Governance	Municipal governance failures; inter-state water disputes; CWMA; Cauvery Tribunal
GS3 — Environment	Water management; lake ecology; rainwater harvesting; NGT interventions
GS4 — Ethics	Distributional justice in water access; intergenerational equity; duty to protect commons
Mains Keywords	Bengaluru water crisis, BWSSB, Cauvery dependence, Mekedatu, lake encroachment, KLCDA, RWH mandate, unaccounted-for water, urban water resilience

● KEY ARGUMENTS AT A GLANCE

Bengaluru's water crisis is not a natural scarcity event but a governance failure — the city receives adequate rainfall but cannot retain, distribute, or equitably deliver that water due to planning lapses spanning four decades.

✓ **SUPPORTING**

- Bengaluru's dependence on the Cauvery (pumped uphill from 100+ km) has grown from ~270 MLD in the 1970s to ~1,450 MLD in 2025 — while local tanks and groundwater have been sacrificed to real estate expansion.
- Groundwater depletion is catastrophic — the BWSSB (Bangalore Water Supply & Sewerage Board) data shows 70%+ borewells in outer wards now fail during summer; aquifers have dropped 400+ feet in IT corridors.
- Over 1,500 lakes existed in the Bengaluru region historically; fewer than 200 functional ones remain. The rest were encroached, filled, or converted for real estate.
- Rainwater harvesting mandate (BBMP bye-laws, 2009) covers 60,000+ buildings on paper but compliance is estimated at ~20% — making a theoretical solution effectively irrelevant.


COUNTER

Climate change-driven rainfall variability is real — the 2023 and 2024 monsoons were sub-normal in the Cauvery basin. Even perfect urban governance cannot eliminate the need for new water sources, which requires inter-state river sharing and long-term infrastructure.


WAY FORWARD

Ward-level water security plans: compulsory rainwater harvesting enforcement with real-time dashboards; protection of remaining lakes via the Karnataka Lake Conservation Authority; sewage treatment for non-potable reuse (>80% recycled water target by 2030); demand-side management through tiered pricing; fast-tracking Mokedatu project while respecting Tamil Nadu's Cauvery share.


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MAINS ANSWER FRAMEWORK
QUESTION

Bengaluru's recurring summer water crises reveal a pattern of urban planning failure rather than natural water scarcity. Critically examine the structural causes and suggest a framework for urban water resilience in Indian cities. (250 words)

INTRODUCTION

Bengaluru's recurring summer water crisis — most acute in 2024-25 — has been framed as a climate event, but the numbers tell a different story: the city receives 970 mm of annual rainfall, higher than Mumbai or Chennai. The crisis is one of governance, not scarcity.

BODY

Four structural failures compound the problem. First, demand has outpaced supply due to unchecked urbanisation — population grew from 2.9 million (1981) to ~13.5 million (2024), while Cauvery pumping capacity expanded from ~270 MLD to ~1,450 MLD, all lifted uphill from 100+ km at enormous energy cost. Second, aquifer collapse — of Bengaluru's ~1,500 historic lakes, fewer than 200 remain functional; the rest were encroached during the 1990s-2010s real estate boom, directly cutting off natural groundwater recharge. BWSSB data show IT-corridor aquifers have dropped 400+ feet; 70%+ of outward borewells fail each summer. Third, policy implementation failure — the BBMP's 2009 rainwater harvesting mandate covers 60,000+ buildings on paper, but independent audits put actual compliance at ~20%. Fourth, distributional inequity — premium neighbourhoods access 150-200 litres per capita per day (LPCD) while peri-urban settlements often get <30 LPCD, often through private tankers charging 5-10x piped water rates. The Cauvery vs Mokedatu vs inter-state sharing debate diverts attention from these governance failures that no new source can compensate for.

CONCLUSION

India's urban water resilience demands a shift from supply-augmentation to demand-management, aquifer protection, and equity. Ward-level water security plans, enforceable lake protection, compulsory rainwater harvesting with real-time compliance dashboards, and recycled-water infrastructure are necessary — before new dams are built. Bengaluru is the test case for whether Indian cities can manage their water politically, not just technically.

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